#### Program Element #12: Public Health Emergency Preparedness and Response (PHEPR) Program

#### **OHA Program Responsible for Program Element:**

Public Health Division/Center for Public Health Practice/Health Security, Preparedness & Response Section

1. **Description.** Funds provided under this Agreement for this Program Element may only be used in accordance with, and subject to, the requirements and limitations set forth below to deliver the Oregon Health Authority (OHA) Public Health Emergency Preparedness and Response (PHEPR) Program.

The PHEPR Program shall address prevention, protection, mitigation, response, and recovery phases for threats and emergencies that impact the health of people in its jurisdiction through plan development and revision, exercise and response activities based on the 15 Centers for Disease Control and Prevention (CDC) Public Health Emergency Preparedness and Response Capabilities.<sup>1</sup>

Emergency Preparedness and Response is one of the seven foundational capabilities described in the Oregon Public Health Modernization Manual. The foundational capabilities are needed for governmental public health to meet its charge to improve the health of everyone in Oregon. The vision for this foundational capability is as follows: A healthy community is a resilient community that is prepared and able to respond to and recover from public health threats and emergencies.<sup>2</sup>

This Program Element, and all changes to this Program Element are effective the first day of the month noted in Issue Date section of Exhibit C Financial Assistance Award unless otherwise noted in Comments and Footnotes of Exhibit C of the Financial Assistance Award.

# 2. Definitions Relevant to PHEPR Programs Specific to Public Health Emergency Preparedness and Response.

- **a.** Access and Functional Needs: Population defined as those whose members may have additional response assistance needs that interfere with their ability to access or receive medical care before, during, or after a disaster or public health emergency,<sup>3</sup> including but not limited to communication, maintaining health, independence, support and safety, and transportation. Individuals in need of additional response assistance may include children, people who live in institutional settings, older adults, pregnant and postpartum women, people with disabilities,<sup>4</sup> people with chronic conditions, people with pharmacological dependency, people with limited access to transportation, people with limited English proficiency or non-English speakers, people with social and economic limitations, and individuals experiencing homelessness.<sup>5</sup>
- **b. Base Plan**: A plan that is maintained by the Local Public Health Authority (LPHA), describing fundamental roles, responsibilities, and activities performed during preparedness, mitigation, response and recovery phases. This plan may be titled as the Emergency Support Function #8, an annex to the County Emergency Operations Plan, Public Health All-Hazards Plan, or other title that fits into the standardized county emergency preparedness nomenclature.
- c. Budget Period: The intervals of time (usually 12 months) into which a multi-year project period is divided for budgetary/ funding use. For purposes of this Program Element, Budget Period is July 1 through June 30 for PE12 and July 1 through March 15 for PE12-02.
- d. CDC: U.S. Department of Health and Human Services, Centers for Disease Control and

<sup>&</sup>lt;sup>1</sup> Centers for Disease Control and Prevention. (2018). *Public health emergency preparedness and response capabilities*. Atlanta, GA: U.S. Department of Health and Human Services. Retrieved from <a href="https://www.cdc.gov/cpr/readiness/capabilities.htm">https://www.cdc.gov/cpr/readiness/capabilities.htm</a>

<sup>&</sup>lt;sup>2</sup> Oregon Public Health Division (September 2017) Public Health Modernization Manual. Retrieved from https://www.oregon.gov/oha/PH/ABOUT/TASKFORCE/Documents/public health modernization manual.pdf, 58-62.

<sup>&</sup>lt;sup>attps://www.oregon.gov/ona/PH/ABOU1/TASKFORCE/Documents/public\_health\_modernization\_manual.pdf. 58-62.</sup> <sup>3</sup> US Department of Health & Human Services, Office of the Assistant Secretary for Preparedness and Response. *At-Risk Individuals With Access and Functional Needs*, Retrieved from

<sup>&</sup>lt;sup>4</sup> Americans with Disabilities Act of 1990, 42 U.S.C.A. § 12101 *et seq*. Retrieved from

<sup>&</sup>lt;sup>5</sup> Ira P. Robbins, Lessons from Hurricane Katrina: Prison Emergency Preparedness as a Constitutional Imperative, 42 U. MICH. J. L. REFORM 1 (2008). Retrieved from: https://repository.law.umich.edu/mjlr/vol42/iss1/2

Prevention.

- e. CDC Public Health Emergency Preparedness and Response Capabilities: The 15 capabilities developed by the CDC to serve as national public health preparedness standards for state and local planning.<sup>6</sup>
- **f. Due Date:** If a Due Date falls on a weekend or holiday, the Due Date will be the next business day following.
- **g. Health Alert Network (HAN):** A web-based, secure, redundant, electronic communication and collaboration system operated by OHA, available to all Oregon public health officials, hospitals, labs and other health service providers. The data it contains is maintained jointly by OHA and all LPHAs. This system provides continuous, high-speed electronic access to public health information including the capacity for broadcasting information to registered partners in an emergency, 24 hours per day, 7 days per week, 365 days per year. The secure HAN has a call-down engine that can be activated by state or local HAN administrators.
- **h. Health Security Preparedness and Response (HSPR):** A state-level program that is a joint effort with the Conference of Local Health Officials (CLHO) and Native American Tribes (Tribes) to develop public health systems to prepare for and respond to major threats, acute threats, and emergencies that impact the health of people in Oregon.
- i. Health Care Coalition (HCC): A coordinating body that incentivizes diverse and often competitive health care organizations and other community partners with differing priorities and objectives and reach to community members to work together to prepare for, respond to, and recover from emergencies and other incidents that impact the public's health.
- **j. Medical Countermeasures (MCM):** Vaccines, antiviral drugs, antibiotics, antitoxin, etc. in support of treatment or prophylaxis to the identified population in accordance with public health guidelines or recommendations. This includes the Strategic National Stockpile (SNS), a CDC program developed to provide rapid delivery of pharmaceuticals, medical supplies and equipment for an ill-defined threat in the early hours of an event, a large shipment of specific items when a specific threat is known or technical assistance to distribute SNS material.
- **k. National Incident Management System (NIMS):** The U.S. Department of Homeland Security system for integrating effective practices in emergency preparedness and response into a comprehensive national framework for incident management. The NIMS enables emergency responders at all levels and in different disciplines to effectively manage incidents no matter what the cause, size or complexity.<sup>7</sup>
- **I. Public Information Officer (PIO)**: The person responsible for communicating with the public, media, and/or coordinating with other agencies, as necessary, with incident-related information.<sup>8</sup>
- **m. Public Health Accreditation Board:** A non-profit organization dedicated to improving and protecting the health of the public by advancing the quality and performance of tribal, state, local and territorial public health departments.<sup>9</sup>
- **n. Public Health Emergency Preparedness and Response (PHEPR):** Local public health programs designed to better prepare Oregon to prevent, protect, mitigate, respond to, and recover from emergencies with public health impacts.

<sup>&</sup>lt;sup>6</sup> Centers for Disease Control and Prevention. (2018). Public health emergency preparedness and response capabilities. Atlanta, GA: U.S. Department of Health and Human Services. Retrieved from <u>https://www.cdc.gov/cpr/readiness/capabilities.htm</u>

 <sup>&</sup>lt;sup>7</sup> National Incident Management System. (2017). Retrieved from <u>https://www.fema.gov/national-incident-management-system</u>
 <sup>8</sup> Federal Emergency Management Agency. (2007). *Basic Guidance for Public Information Officers*. Retrieved from <u>https://www.fema.gov/media-library-data/20130726-1623-20490-0276/basic guidance for pios final draft 12 06 07.pdf
</u>

<sup>&</sup>lt;sup>9</sup> Public Health Accreditation Board. Retrieved from https://phaboard.org/

- **o. Public Health Preparedness Capability Surveys:** A series of surveys sponsored by HSPR for capturing information from LPHAs for HSPR to report to CDC and inform trainings and planning for local partners.
- 3. Alignment with Modernization Foundational Programs and Foundational Capabilities. The activities and services that the LPHA has agreed to deliver under this Program Element align with Foundational Programs and Foundational Capabilities and the public health accountability metrics (if applicable), as follows (see <u>Oregon's Public Health Modernization Manual</u>, (<u>http://www.oregon.gov/oha/PH/ABOUT/TASKFORCE/Documents/public\_health\_modernization\_manual.pdf</u>):
  - a. Foundational Programs and Capabilities (As specified in Public Health Modernization Manual)

Program Components	Fou	ndation	al Pro	ogram	Foundational Capabilities							
	CD Control	Prevention and health promotion	Environmental health	Population Access to clinical Health preventive	services	Leadership and organizational competencies	Health equity and cultural responsiveness	Community Partnership Development	Assessment and Epidemiology	Policy & Planning	Communications	Emergency Preparedness and Response
Asterisk (*) = Primary foundational program that aligns with each component					<u>g</u> ns	X = Foun componen	ndational c nt	capabilitie	es that d	align	with	i each
X = Other applicable founda	X = Other applicable foundational programs											
Planning	Χ	X	Χ	Χ		Χ	X	X	X	Χ	X	X
Partnerships and MOUs	Χ	Χ	Χ	Χ		X	Χ	Χ	Χ	X	X	Χ
Surveillance and Assessment	X	X	X	X		X	X	X	X	X	X	X
Response and Exercises	Χ	X	Χ	Χ		X	X	X	Χ	Χ	Χ	Χ
Training and Education	Χ	X	Χ	X		Χ	Χ	Χ	Χ	Χ	Χ	Χ

Note: Emergency preparedness crosses over all foundational programs.

- b. The work in this Program Element helps Oregon's governmental public health system achieve the following Public Health Accountability Metric: Not applicable
- c. The work in this Program Element helps Oregon's governmental public health system achieve the following Public Health Modernization Process Measure: Not applicable
- 4. **Procedural and Operational Requirements.** By accepting and using the Financial Assistance awarded under this Agreement and for this Program Element, LPHA agrees to conduct activities in accordance with the following requirements:
  - **a.** Engage in activities as described in its approved PHEPR Work Plan and multi-year training and exercise plan (MYTEP), which are due to OHA HSPR on or before August 15 and which has been approved by OHA HSPR by September 15. LPHA must use the PHEPR Work Plan Template Instructions and Guidance which OHA will provide to LPHA.

- **b.** Use funds for this Program Element in accordance with its approved PHEPR budget, which is due to OHA HSPR on or before August 15 and which has been approved by OHA HSPR by September 15. LPHA must use the PHEPR Budget Template which is set forth in Attachment 1, incorporated herein with this reference.
  - (1) **Contingent Emergency Response Funding:** Such funding is subject to restrictions imposed by CDC at the time of the emergency and would provide funding under circumstances when a delay in award would result in serious injury or other adverse impact to the public.

Since the funding is contingent upon Congressional appropriations, whether contingent emergency response funding awards can be made will depend upon the facts and circumstances that exist at the time of the emergency; the particular appropriation from which the awards would be made, including whether it contains limitations on its use; authorities for implementation; or other relevant factors. No activities are specified for this authorization at this time.

- (2) Non-Supplantation. Funds provided under this Agreement for this Program Element must not be used to supplant state, local, other non-federal, or other federal funds.
- (3) **Public Health Preparedness Staffing.** LPHA must identify a PHEPR Coordinator who is directly funded from PHEPR grant. LPHA staff who receive PHEPR funds must have planned activities identified within the approved PHEPR Work Plan. The PHEPR Coordinator will be the OHA's chief point of contact related to grant deliverables. LPHA must implement its PHEPR activities in accordance with its approved PHEPR Work Plan.
- (4) Use of Funds. Funds awarded to the LPHA under this Agreement for this Program Element may only be used for activities related to the CDC Public Health Emergency Preparedness and Response Capabilities in accordance with an approved PHEPR budget using the template set forth as Attachments 1 and 2 to this Program Element.
- (5) Modifications to Budget. Modifications to the budget exceeding a total of \$5,000, add a new line item, or change the indirect line item by any amount require submission of a revised budget to the liaison and final receipt of approval from the HSPR fiscal officer.
- (6) **Conflict between Documents.** In the event of any conflict or inconsistency between the provisions of the approved PHEPR Work Plan or PHEPR Budget and the provisions of this Agreement, this Agreement shall control.
- (7) **Unspent funds**. PHEPR funding is not guaranteed as a carryover to a subsequent fiscal year if funds are unspent in any given fiscal year.
- c. Statewide and Regional Coordination: LPHA must coordinate and participate with state, regional, and local Emergency Support Function partners and stakeholders to include, but not limited to, other public health and health care programs, HCCs, emergency management agencies, EMS providers, behavioral/mental health agencies, community organizations, older adult-serving organizations, and educational agencies and state child care lead agencies as applicable.<sup>10</sup>
  - (1) Attendance by LPHA leadership, PHEPR coordinator, or other staff involved in preparedness activities is strongly encouraged at one of the HSPR co-sponsored preparedness conferences, which includes the Oregon Epidemiologists' Meeting (OR-Epi) and the Oregon Prepared Conference.
  - (2) Participation in emergency preparedness subcommittees, work groups and projects for the

<sup>&</sup>lt;sup>10</sup> U.S. Department of Health and Human Services, Centers for Disease Control and Prevention. (2019) Public Health Emergency Preparedness (PHEP) Cooperative Agreement (CDC-RFA-TP19-1901). Retrieved from <u>https://www.grants.gov/web/grants/view-opportunity.html?oppId=310318</u>. 10.

sustainment of public health emergency preparedness and response as appropriate.

- (3) Collaboration with HCC partners to develop and maintain plans, conduct training and exercises, and respond to public health threats and emergencies using a whole-community approach to preparedness management that includes:<sup>11</sup>
  - (a) Identification of populations at risk of being disproportionately impacted by incidents or events.
  - (b) Coordination with community-based organizations.
  - (c) Integration of Access and Functional needs of individuals.
  - (d) Development or expansion of child-focused planning and partnerships.
  - (e) Engaging field/area office on aging.
  - (f) Engaging mental/behavioral health partners and stakeholders.
- (4) Participation and planning at the local level in all required statewide exercises as referenced in the Workplan Minimum Requirements and MYTEP Blank Template tabs, which OHA has provided to LPHA.
- (5) Participation in a minimum of 75% of statewide HSPR-hosted monthly conference calls for LPHAs and Tribes.
- (6) Participation in activities associated with local, regional, or statewide emerging threats or incidents as identified by HSPR or LPHA that includes timely assessment and sharing of essential elements of information for identification and investigation of an incident with public health impact, as agreed upon by HSPR and the CLHO Emergency Preparedness and Response subcommittee.<sup>12</sup>
- (7) Work to develop and maintain a portfolio of community partnerships to support preparedness, mitigation, response and recovery efforts.<sup>13</sup> Portfolio must include viable contact information from community sectors as defined by the CDC: business; community leadership; cultural and faith-based groups and organizations; emergency management; healthcare; human services; housing and sheltering; media; mental/behavioral health; office of aging or its equivalent; education and childcare settings.<sup>14</sup>
- **d. Public Health Preparedness Capability Survey:** LPHA must complete all applicable Public Health Preparedness Capability Survey(s) sponsored by HSPR by December 1 each year or applicable Due Date based on CDC requirements.<sup>15</sup>
- e. **PHEPR Work Plan:** PHEPR Work Plans must be written with clear and measurable objectives in support of the CDC Public Health Emergency Preparedness and Response Capabilities with timelines and include:
  - (1) At least three broad program goals that address gaps, operationalize plans, and guide

Public Health Preparedness 3 O.A.R. § 333-003-0050 (2008). Retrieved from https://secure.sos.state.or.us/oard/ <sup>13</sup> Oregon Public Health Division. (2017) *Public health modernization manual*. Oregon Health Authority. Retrieved from

 <sup>&</sup>lt;sup>11</sup> U.S. Department of Health and Human Services, Centers for Disease Control and Prevention. (2019) *Public Health Emergency Preparedness (PHEP) Cooperative Agreement* (CDC-RFA-TP19-1901). Retrieved from <u>https://www.grants.gov/web/grants/view-opportunity.html?oppId=310318</u>. 8-9.
 <sup>12</sup> Public Health Accreditation Board. Retrieved from <u>https://phaboard.org/</u>

State and Local Administration and Enforcement of Public Health Laws 36 O.R.S § 431.133-134 (2015). Retrieved from https://www.oregonlegislature.gov/bills\_laws/ors/ors431.html

https://www.oregon.gov/oha/PH/ABOUT/TASKFORCE/Documents/public health modernization manual.pdf.62.

<sup>&</sup>lt;sup>14</sup> Centers for Disease Control and Prevention. (2018). Public health emergency preparedness and response capabilities. Atlanta, GA: U.S. Department of Health and Human Services. Retrieved from <u>https://www.cdc.gov/cpr/readiness/capabilities.htm</u>

<sup>&</sup>lt;sup>15</sup> Oregon Public Health Division. (2017) Public health modernization manual. Oregon Health Authority. Retrieved from <u>https://www.oregon.gov/oha/PH/ABOUT/TASKFORCE/Documents/public\_health\_modernization\_manual.pdf</u>. 58-62.

State and Local Administration and Enforcement of Public Health Laws. 36 O.R.S § 431.138. (2015) Retrieved from https://www.oregonlegislature.gov/bills\_laws/ors/ors431.html

PHEPR Work Plan activities.

- (a) Planning
- (b) Training and education
- (c) Exercises.
- (d) Community Education and Outreach and Partner Collaboration.
- (e) Administrative and Fiscal activities.
- (2) Activities will include or address persons with Access and Functional Needs.<sup>16</sup>
- (3) Local public health leadership will review and approve PHEPR Work Plans.
- f. PHEPR Work Plan Performance: LPHA must complete all minimum requirements of the PE-12 by June 30 each year. If LPHA does not meet the minimum requirements of the PE-12 for each of the three years during a triennial review period, not due to unforeseen public health events, it may not be eligible to receive funding under this Program Element in the next fiscal year. Minimum requirements are delineated in the designated tab of the PHEPR Work Plan Template which OHA has provided to LPHA. Work completed in response to a HSPR-required exercise, a response to an uncommon disease outbreak, or other uncommon event of significance that requires an LPHA response and is tied to the CDC Public Health Emergency Preparedness and Response Capabilities may, upon HSPR approval, be used to replace PHEPR Work Plan activities interrupted or delayed.

### g. 24/7/365 Emergency Contact Capability.

- (1) LPHA must establish and maintain a single telephone number whereby, physicians, hospitals, other health care providers, OHA and the public can report public health emergencies within the LPHA service area.
  - (a) The contact number must be easy to find through sources in which the LPHA typically makes information available including local telephone directories, traditional websites and social media pages. It is acceptable for the publicly listed phone number to provide after-hours contact information by means of a recorded message. LPHA must list and maintain both the switchboard number and the 24/7/365 numbers on the HAN.<sup>17</sup>
  - (b) The telephone number must be operational 24 hours a day, 7 days a week, 365 days a year and be an eleven-digit telephone number available to callers from outside the local emergency dispatch. LPHA may use an answering service or their Public Safety Answering Point (PSAP) in this process, provided that the eleven-digit telephone number of the PSAP is made available for callers from outside the locality.<sup>18</sup>
  - (c) The LPHA telephone number described above must be answered by a knowledgeable person with the ability to properly route the call to a local public

<sup>18</sup> U.S. Department of Health and Human Services, Centers for Disease Control and Prevention. (2019) Public Health Emergency Preparedness (PHEP) Cooperative Agreement (CDC-RFA-TP19-1901). Retrieved from <a href="https://www.grants.gov/web/grants/view-opportunity.html?oppld=310318">https://www.grants.gov/web/grants/view-opportunity.html?oppld=310318</a>. Domain 3. State and Local Administration and Enforcement of Public Health Laws 26 O.P. S. § 431-132-134 (2015). Patriaved from <a href="https://www.grants.gov/web/grants/view-opportunity.html?oppld=310318">https://www.grants.gov/web/grants/view-opportunity.html?oppld=310318</a>. Domain 3.

<sup>&</sup>lt;sup>16</sup> Oregon Public Health Division. (2017) Public health modernization manual. Oregon Health Authority. Retrieved from <u>https://www.oregon.gov/oha/PH/ABOUT/TASKFORCE/Documents/public\_health\_modernization\_manual.pdf</u>, 58-59.

<sup>&</sup>lt;sup>17</sup> U.S. Department of Health and Human Services, Centers for Disease Control and Prevention. (2019) Public Health Emergency Preparedness (PHEP) Cooperative Agreement (CDC-RFA-TP19-1901). Retrieved from <a href="https://www.grants.gov/web/grants/view-opportunity.html?oppId=310318">https://www.grants.gov/web/grants/view-opportunity.html?oppId=310318</a>. Domain 3.

State and Local Administration and Enforcement of Public Health Laws 36 O.R.S § 431.133-134 (2015). Retrieved from https://www.oregonlegislature.gov/bills\_laws/ors/ors431.html

Oregon Public Health Division (September 2017) Public Health Modernization Manual. Retrieved from

https://www.oregon.gov/oha/PH/ABOUT/TASKFORCE/Documents/public health modernization manual.pdf. 58-62.

State and Local Administration and Enforcement of Public Health Laws 36 O.R.S § 431.133-134 (2015). Retrieved from https://www.oregonlegislature.gov/bills\_laws/ors/ors431.html

Oregon Public Health Division (September 2017) Public Health Modernization Manual. Retrieved from https://www.oregon.gov/oha/PH/ABOUT/TASKFORCE/Documents/public\_health\_modernization\_manual.pdf. 58-62.

health administrator or designee.

- (2) An LPHA official must respond within 60 minutes, to calls received on 24/7/365 telephone number, during statewide communication drills and quarterly tests.<sup>19</sup>
  - (a) Quarterly test calls to the 24/7/365 telephone line will be conducted by HSPR program staff.
  - (b) Following a quarterly test, LPHA must take any corrective action needed within 30 days of notification of any deficiency to the best of their ability.

## h. HAN

- (1) A HAN Administrator must be appointed for LPHA and this person's name and contact information must be provided to the HSPR liaison and the State HAN Coordinator.<sup>20</sup>
- (2) The HAN Administrator must:
  - (a) Agree to the HAN Security Agreement and State of Oregon Terms and Conditions.
  - (b) Complete appropriate HAN training for their role.
  - (c) Ensure local HAN user and county role directory is maintained (add, modify and delete users; make sure users have the correct license).
  - (d) Act as a single point of contact for all LPHA HAN issues, user groups, and training.
  - (e) Serve as the LPHA authority on all HAN related access (excluding hospitals and Tribes).
  - (f) Coordinate with the State HAN Coordinator to ensure roles are correctly distributed within each county.
  - (g) Ensure participation in OHA Emergency Support Function 8 (Health and Medical) tactical communications exercises. Deliverable associated with this exercise will be the test of the LPHA HAN system roles via alert confirmation for: Health Officer, Communicable Disease (CD) Coordinator(s), Preparedness Coordinator, PIO and LPHA County HAN Administrator within one hour.<sup>21</sup>
  - (h) Initiate at least one local call down exercise/ drill for LPHA staff annually. If the statewide HAN is not used for this process, LPHA must demonstrate through written procedures how public health staff and responding partners are notified during emergencies.
  - (i) Perform general administration for all local implementation of the HAN system in their respective organizations.
  - (j) Review LPHA HAN users two times annually to ensure users are updated, assigned their appropriate roles and that appropriate users are deactivated.
  - (k) Facilitate in the development of the HAN accounts for new LPHA users.

<sup>&</sup>lt;sup>19</sup> Centers for Disease Control and Prevention. (2018). Public health emergency preparedness and response capabilities. Atlanta, GA: U.S. Department of Health and Human Services. Retrieved from <u>https://www.cdc.gov/cpr/readiness/capabilities.htm</u>

<sup>&</sup>lt;sup>20</sup> U.S. Department of Health and Human Services, Centers for Disease Control and Prevention. (2019) Public Health Emergency Preparedness (PHEP) Cooperative Agreement (CDC-RFA-TP19-1901). Retrieved from <u>https://www.grants.gov/web/grants/view-opportunity.html?oppId=310318</u>. Domain 3.

State and Local Administration and Enforcement of Public Health Laws 36 O.R.S § 431.133 (2015). Retrieved from https://www.oregonlegislature.gov/bills\_laws/ors/ors431.html

Oregon Public Health Division (September 2017) Public Health Modernization Manual. Retrieved from https://www.oregon.gov/oha/PH/ABOUT/TASKFORCE/Documents/public\_health\_modernization\_manual.pdf. 58-62.

<sup>&</sup>lt;sup>21</sup> Centers for Disease Control and Prevention. (2018). Public health emergency preparedness and response capabilities. Atlanta, GA: U.S. Department of Health and Human Services. Retrieved from <u>https://www.cdc.gov/cpr/readiness/capabilities.htm</u>

- i. **Multi-Year Training and Exercise Plan (MYTEP):** LPHA must annually submit to HSPR on or before August 15, an updated MYTEP as part of their annual work plan update.<sup>22</sup> The MYTEP must meet the following conditions:
  - (1) Demonstrate continuous improvement and progress toward increased capability to perform functions and tasks associated with the CDC Public Health Emergency Preparedness and Response Capabilities.
  - (2) Include priorities that address lessons learned from previous exercises events, or incidents as described in the LPHA's After Action Reports (AAR)/ Improvement Plans (IP).
  - (3) LPHA must work with Emergency Management, local health care partners and other community partners to integrate exercises and align MYTEPs, as appropriate.
  - (4) Identify at least two exercises per year if LPHA's population is greater than 10,000 and one exercise per year if LPHA's population is less than 10,000.
  - (5) Identify a cycle of exercises that increase in complexity over a three-year period, progressing from discussion-based exercises (e.g. seminars, workshops, tabletop exercises, games) to operation-based exercises (e.g. drills, functional exercises and full-scale exercises); exercises of similar complexity are permissible within any given year of the plan.
  - (6) A HSPR-required exercise, a response to an uncommon disease outbreak, or other uncommon event of significance that requires an LPHA response and is tied to the CDC Public Health Emergency Preparedness and Response Capabilities may, upon HSPR approval, be used to satisfy exercise requirements.
  - (7) For an exercise or incident to qualify, under this requirement the exercise or incident must:
    - (a) Exercise:

LPHA must:

- Submit to HSPR Liaison 30 days in advance of each exercise an exercise notification or exercise plan that includes a description of the exercise, exercise objectives, CDC Public Health Emergency Preparedness and Response Capabilities addressed, a list of invited participants, and a list of exercise planning team members. An incident/exercise notification form that includes the required notification elements is included in Attachment 3 and is incorporated herein with this reference.
- Involve two or more participants in the planning process.
- Involve two or more public health staff and/ or related partners as active participants.
- Submit to HSPR Liaison an After Action Report that includes an Improvement Plan within 60 days of every exercise completed. An improvement plan template is included as part of the incident/exercise notification form in Attachment 3.

#### (b) Incident:

<sup>&</sup>lt;sup>22</sup> Oregon Public Health Division (September 2017) Public Health Modernization Manual. Retrieved from https://www.oregon.gov/oha/PH/ABOUT/TASKFORCE/Documents/public\_health\_modernization\_manual.pdf. 58-62.

U.S. Department of Health and Human Services, Centers for Disease Control and Prevention. (2019) Public Health Emergency Preparedness (PHEP) Cooperative Agreement (CDC-RFA-TP19-1901). Retrieved from <u>https://www.grants.gov/web/grants/view-opportunity.html?oppId=310318</u>. Domain 1,2. State and Local Administration and Enforcement of Public Health Laws 36 O.R.S § 431.138 (2015). Retrieved from

During an incident LPHA must:

- Submit LPHA incident objectives or Incident Action Plan to HSPR Liaison within 48 hours of receiving notification of an incident that requires an LPHA response. An incident/exercise notification form that includes the required notification elements is included in Attachment 3.
- Submit to HSPR Liaison an After Action Report that includes an Improvement Plan within 60 days of every incident or public health response completed. An improvement plan template is included as part of the incident/exercise notification form in Attachment 3.
- (8) LPHA must coordinate exercise design and planning with local Emergency Management and other partners for community engagement, as appropriate.<sup>23</sup>
- (9) Staff responsible for emergency planning and response roles must be trained for their respective roles consistent with their local emergency plans and according to CDC Public Health Emergency Preparedness and Response Capabilities,<sup>24</sup> the Public Health Accreditation Board, and the National Incident Management System.<sup>25</sup> The training portion of the plan must:
  - (a) Include training on how to discharge LPHA statutory responsibility to take measures to control communicable disease in accordance with applicable law.
  - (b) Identify and train appropriate LPHA staff<sup>26</sup> to prepare for public health emergency response roles and general emergency response based on the local identified hazards.
- **j. Maintaining Training Records:** LPHA must maintain training records that demonstrate NIMS compliance for all local public health staff for their respective emergency response roles.<sup>27</sup>
- **k. Plans:** LPHA must maintain and execute emergency preparedness procedures and plans as a component of its jurisdictional Emergency Operations Plan.
  - (1) LPHA must establish and maintain at a minimum the following plans: $^{28}$ 
    - (a) Base Plan.
    - (b) Medical Countermeasure Dispensing and Distribution (MCMDD) plan.<sup>29</sup>
    - (c) Continuity of Operations Plan  $(COOP)^{30}$

<sup>&</sup>lt;sup>23</sup> Oregon Public Health Division. (2017) Public health modernization manual. Oregon Health Authority. Retrieved from <a href="https://www.oregon.gov/oha/PH/ABOUT/TASKFORCE/Documents/public health modernization manual.pdf">https://www.oregon.gov/oha/PH/ABOUT/TASKFORCE/Documents/public health modernization manual.pdf</a>. 58-62.

<sup>&</sup>lt;sup>24</sup> Centers for Disease Control and Prevention. (2018). Public health emergency preparedness and response capabilities. Atlanta, GA: U.S. Department of Health and Human Services. Retrieved from <u>https://www.cdc.gov/cpr/readiness/capabilities.htm</u>. Capability 1.

 <sup>&</sup>lt;sup>25</sup> National Incident Management System. (2017). Retrieved from <u>https://www.fema.gov/national-incident-management-system</u>
 <sup>26</sup> State and Local Administration and Enforcement of Public Health Laws 36 O.R.S § 431.134 (2015). Retrieved from

https://www.oregonlegislature.gov/bills\_laws/ors/ors431.html

<sup>&</sup>lt;sup>27</sup> Oregon Office of Emergency Management. (2014). National Incident Management System – Who takes what?

<sup>&</sup>lt;sup>28</sup> Public Health Preparedness, 3 O.A.R. § 333-003-0050 (2008). Retrieved from https://secure.sos.state.or.us/oard/

Presidential Policy Directive-8: National Preparedness (2011). Retrieved from <u>https://www.dhs.gov/presidential-policy-directive-8-national-preparedness</u> <sup>29</sup> Oregon Public Health Division (September 2017) *Public Health Modernization Manual*. Retrieved from

https://www.oregon.gov/oha/PH/ABOUT/TASKFORCE/Documents/public health modernization manual.pdf. 58-62.

State and Local Administration and Enforcement of Public Health Laws 36 O.R.S § 431.132,138 (2015). Retrieved from https://www.oregonlegislature.gov/bills\_laws/ors/ors431.html

U.S. Department of Health and Human Services, Centers for Disease Control and Prevention. (2019) *Public Health Emergency Preparedness (PHEP) Cooperative Agreement* (CDC-RFA-TP19-1901). Retrieved from <a href="https://www.grants.gov/web/grants/view-opportunity.html?oppId=310318">https://www.grants.gov/web/grants/view-opportunity.html?oppId=310318</a>. Domain 1.

Public Health Preparedness, 3 O.A.R. § 333-003-0200 (2008). Retrieved from https://secure.sos.state.or.us/oard/

Presidential Policy Directive-8: National Preparedness (2011). Retrieved from <a href="https://www.dhs.gov/presidential-policy-directive-8-national-preparedness">https://www.dhs.gov/presidential-policy-directive-8-national-preparedness</a> <sup>30</sup> Oregon Public Health Division (September 2017) *Public Health Modernization Manual*. Retrieved from <a href="https://www.oregon.gov/oha/PH/ABOUT/TASKFORCE/Documents/public\_health\_modernization\_manual.pdf">https://www.oregon.gov/oha/PH/ABOUT/TASKFORCE/Documents/public\_health\_modernization\_manual.pdf</a>. 58-62.

Federal Emergency Management Agency. (2018) Continuity Guidance Circular. Retrieved from https://www.fema.gov/media-library-data/1520878493235-1b9685b2d01d811abfd23da960d45e4f/ContinuityGuidanceCircularMarch2018.pdf

State and Local Administration and Enforcement of Public Health Laws 36 O.R.S § 431.138 (2015). Retrieved from https://www.oregonlegislature.gov/bills\_laws/ors/ors431.html

- (d) Communications and Information Plan.<sup>31</sup>
- (2) All plans, annexes, and appendices must:
  - (a) Be updated whenever an After Action Report improvement item is identified as requiring a change or biennially at a minimum,
  - (b) Address, as appropriate, the CDC Public Health Emergency Preparedness and Response Capabilities based on the local identified hazards,
  - (c) Be functional and operational by June 30,  $2022,\frac{32}{2}$
  - (d) Comply with the NIMS, $^{33}$
  - (e) Include a record of changes that includes a brief description, the date, and the author of the change made, and
  - (f) Include planning considerations for persons with Access and Functional Needs.

#### l. COVID-19

LPHA must:

- (1) By March 15, 2021, submit a community intervention implementation plan that describes how the LPHA will achieve the following three mitigation goals:
  - (a) Slow transmission of disease,
  - (b) Minimize morbidity and mortality, and
  - (c) Preserve healthcare, workforce, and infrastructure functions and minimize social and economic impacts. The plan should address how the LPHA will:
    - (i) Minimize potential spread and reduce morbidity and mortality of COVID-19 in communities.
    - (ii) Plan and adapt for disruption caused by community spread and implement interventions to prevent further spread.
    - (iii) Ensure healthcare system response is an integrated part of community interventions.
    - (iv) Ensure integration of community mitigation interventions with health system preparedness and response plans and interventions.

OHA will send "Community Intervention Implementation Plan" template to complete (c) above.

- (2) Partner with COVID-19 regional planning to conduct virtual infection control assessments in congregate care settings within their jurisdiction.
- (3) Participate in local and regional planning efforts related to hospital transfers.
- (4) Conduct intensive case and contact investigations as community transmission declines within the jurisdiction.
- 5. General Revenue and Expense Reporting. LPHA must complete an "Oregon Health Authority Public Health Division Expenditure and Revenue Report" located in Exhibit C of this Agreement. These

<sup>&</sup>lt;sup>31</sup> State and Local Administration and Enforcement of Public Health Laws 36 O.R.S § 431.133 (2015). Retrieved from https://www.oregonlegislature.gov/bills\_laws/ors/ors431.html

<sup>&</sup>lt;sup>32</sup> U.S. Department of Health and Human Services, Centers for Disease Control and Prevention. (2019) Public Health Emergency Preparedness (PHEP) Cooperative Agreement (CDC-RFA-TP19-1901). Retrieved from <u>https://www.grants.gov/web/grants/view-opportunity.html?oppId=310318</u>. Domain 2,4.

Presidential Policy Directive-8: National Preparedness (2011). Retrieved from <u>https://www.dhs.gov/presidential-policy-directive-8-national-preparedness</u> <sup>33</sup> National Incident Management System. (2017). Retrieved from <u>https://www.fema.gov/national-incident-management-system</u> Office of Emergency Management. (2014) 10 O.A.R. § 104-010-0005. Retrieved from <u>https://secure.sos.state.or.us/oard/</u>

reports must be submitted to OHA each quarter on the following schedule:

Fiscal Quarter	Due Date			
First: July 1 – September 30	October 30			
Second: October 1 – December 31	January 30			
Third: January 1 – March 31	April 30			
Fourth: April 1 – June 30	August 20			

## 6. Reporting Requirements.

- a. PHEPR Work Plan. LPHA must implement its PHEPR activities in accordance with its OHA HSPR-approved PHEPR Work Plan. Dependent upon extenuating circumstances, modifications to this PHEPR Work Plan may only be made with OHA HSPR agreement and approval. Proposed PHEPR Work Plan will be due on or before August 15. Final approved PHEPR Work Plan will be due on or before September 15.
- **b. Mid-year and end of year PHEPR Work Plan reviews**. LPHA must complete PHEPR Work Plan updates in coordination with their HSPR liaison on at least a minimum of a semi-annual basis.
  - (1) Mid-year work plan reviews may be conducted between October 1 and March 31.
  - (2) End of year work plan reviews may be conducted between April 1 and August 15.
- c. Triennial Review. This review will be completed in conjunction with the statewide Triennial Review schedule as determined by the Office of the State Public Health Director. A year-end work plan review may be scheduled in conjunction with a triennial review. This Agreement will be integrated into the Triennial Review Process.
- **d. Multi-Year Training and Exercise Plan (MYTEP).** LPHA must annually submit a MYTEP to HSPR Liaison on or before August 15. Final approved MYTEP will be due on or before September 15.
- e. Exercise Notification. LPHA must submit to HSPR Liaison 30 days in advance of each exercise an exercise notification that includes a description of the exercise, exercise objectives, CDC Public Health Emergency Preparedness and Response Capabilities addressed, a list of invited participants, and a list of exercise planning team members.
- **f. Response Documentation.** LPHA must submit LPHA incident objectives or Incident Action Plan to HPSR Liaison within 48 hours of receiving notification of an incident that requires an LPHA response.
- **g.** After Action Report / Improvement Plan. LPHA must submit to HSPR Liaison an After Action Report/Improvement Plan within 60 days of every exercise, incident, or public health response completed.
- 7. **Performance Measures:** LPHA will progress local emergency preparedness planning efforts in a manner designed to achieve the 15 CDC National Standards for State and Local Planning for Public Health Emergency Preparedness and is evaluated by Mid-year, End of Year and Triennial Reviews.<sup>34</sup>

<sup>&</sup>lt;sup>34</sup> Centers for Disease Control and Prevention. (2018). *Public health emergency preparedness and response capabilities*. Atlanta, GA: U.S. Department of Health and Human Services. Retrieved from <a href="https://www.cdc.gov/cpr/readiness/capabilities.htm">https://www.cdc.gov/cpr/readiness/capabilities.htm</a>

# ATTACHMENT 1<sup>35</sup>

PHEPR Program Ann	ual Budget				
	unty				
July 1, 2020 - June					
					Optional Use: Other Funds to support PHEPR
PERSONNEL		1	Subtotal	\$0	
	List as an Annual	% FTE based on 12 months	0		
(Position Title and Name)	Salary	on 12 monuts	0	-	
Brief description of activities, for example, This position has primary responsibility for County PHEPR activities.					
Fringe Benefits @ ()% of describe rate or method			0		
TRAVEL				\$0	
Total In-State Travel: (describe travel to include meals, registration, lodging and mileage)		\$0			
Hotel Costs: Per Diem Costs: Mileage or Car Rental Costs: Registration Costs:					
Misc. Costs: Out-of-State Travel: (describe travel to include location, mode of transportation with cost, meals, registration, lodging and incidentals along with number of travelers)		\$0			
Air Travel Costs: Hotel Costs: Per Diem Costs: Mileage or Car Rental Costs: Registration Costs:					
Misc. Costs: CAPITAL EQUIPMENT (individual items that cost \$5,000 or more)		\$0		\$0	

<sup>&</sup>lt;sup>35</sup> A fillable template is available from HSPR Liaison.

CAPITAL EQUIPMENT (individual items that cost \$5,000 or more)	\$0		\$0	
SUPPLIES	\$0		\$0	
	φ		40	
CONTRACTUAL (list each Contract separately and provide a brief description)	\$0		\$0	
Contract with () Company for \$, for () services.				
Contract with () Company for \$, for () services.				
Contract with () Company for \$, for () services.				
OTHER	\$0		\$0	
TOTAL DIRECT CHARGES			\$0	
			-	
TOTAL INDIRECT CHARGES @% of Direct Expenses or describe method			\$0	
·				
TOTAL BUDGET:			\$0	
Date, Name and phone number of person who prepared budget				
NOTES:		-		
\$62,500 (annual salary) which would computer to the sub-total column as \$50, be 50*12/2080 = .29 FTE				

#### **Attachment 2: Use of Funds**

Subject to CDC grant requirements, funds may be used for the following:

- a. Reasonable program purposes, including personnel, travel, supplies, and services.
- b. To supplement but not supplant existing state or federal funds for activities described in the budget.
- c. To purchase basic, non-motorized trailers with prior approval from the CDC OGS.
- d. For overtime for individuals directly associated (listed in personnel costs) with the award with prior approval from HSPR.
- e. For deployment of PHEPR-funded personnel, equipment, and supplies during a local emergency, instate governor-declared emergency, or via the Emergency Management Assistance Compact (EMAC).
- f. To lease vehicles to be used as means of transportation for carrying people or goods, e.g., passenger cars or trucks and electrical or gas-driven motorized carts with prior approval from HSPR.
- g. To purchase material-handling equipment (MHE) such as industrial or warehouse-use trucks to be used to move materials, such as forklifts, lift trucks, turret trucks, etc. Vehicles must be of a type not licensed to travel on public roads with prior approval from HSPR.
- h. To purchase caches of antibiotics for use by first responders and their families to ensure the health and safety of the public health workforce.
- i. To support appropriate accreditation activities that meet the Public Health Accreditation Board's preparedness-related standards

Subject to CDC grant requirements, funds may not be used for the following:

- a. Research.
- b. Clinical care except as allowed by law. Clinical care, per the FOA, is defined as "directly managing the medical care and treatment of patients."
- c. The purchase of furniture or equipment unless clearly identified in grant application.
- d. Reimbursement of pre-award costs (unless approved by CDC in writing).
- e. Publicity or propaganda purposes, for the preparation, distribution, or use of any material designed to support or defeat the enactment of legislation before any legislative body.
- f. The salary or expenses of any grant or contract recipient, or agent acting for such recipient, related to any activity designed to influence the enactment of legislation, appropriations, regulation, administrative action, or Executive order proposed or pending before any legislative body.
- g. Construction or major renovations.
- h. Payment or reimbursement of backfilling costs for staff.
- i. Paying the salary of an individual at a rate in excess of Executive Level II or \$187,000.00 per year.
- j. The purchase of clothing such as jeans, cargo pants, polo shirts, jumpsuits, or t-shirts.
- k. The purchase or support of animals for labs, including mice.
- 1. The purchase of a house or other living quarter for those under quarantine.
- m. To purchase vehicles to be used as means of transportation for carrying people or goods, such as passenger cars or trucks and electrical or gas-driven motorized carts.

# ATTACHMENT 3<sup>36</sup>

# Incident/Exercise Summary Report

	Notification									
	Exercise: Due 30 Days Before Exercise									
	Incident: Within 48 hours of notification of incident requiring a response									
	me of Exercise or	Name of Exercise or Inci	ident and OE	RS	Date(s) of	lpha	Dates of Play			
Inc	dent:	number, if relevant			Play:	-				
	Type of	Drill		nal Exercise		d Event/Training				
	Exercise/Event:	Tabletop Exercise		ale Exercise		Incident/Declared Emergency				
	Participating	List all the names (if ava	ilable) and a	gencies parti	icipating in y	our exercis	e			
Scope	Organizations:			/						
Sco	Duration:	How long will the exerci time		tart/end	Location		Location of exercise, if known			
	Objectives:	List 1 to 3 SMART object								
	Primary	List primary activities to	be conducte	ed with this i	ncident or ex	xercise				
	Activities:									
	sign Team:	List people who are part								
	nt of Contact:	Typically, the PHEP Cool		me	LPHA or Tr	ibe:	Agency Name			
	C Email:	Enter POC's email addre	ess		Phone:		Phone			
	abilities Addresse	d								
	SURVEILLANCE									
1		n Laboratory Testing		3: Emergency Operations						
	□ 13: Public Health			Coordination INFORMATION MANAGEMENT						
	pidemiological Inv	0		□ 4: Emergency Public Information and						
	MMUNITY RESILIE					lic Informat	ion and			
	□ 1: Community P			Warning						
	2: Community R	-		□ 6: Information Sharing SURGE MANAGEMENT						
		AND MITIGATION								
1	3: Medical Coun			5: Fatality Management						
	Dispensing and Adr			□ 7: Mass Care						
	☐ 9: Medical Mate	eriel Management		□ 10: Medical Surge						
	and Distribution			15: Volunteer Management						
1	•	ceutical Interventions								
	□ 14: Responder S			_						
After Action Report										
To be completed within 60 days of exercise or incident completion										
	engths:	What were the strength		-						
Are	eas of Were there any areas of improvement identified? List all in this space, then complete						hen complete			
Im	provement:	improvement plan on next page.								

<sup>&</sup>lt;sup>36</sup> A fillable template is available from HSPR Liaison.

	To be a	<b>mprovement Plan</b> completed with action review ithin 60 days of exercise or incident comp	pletion							
Name of Event or Exercise         Name of Exercise or Incident         Date(s)         Date(s) of Exercise or Incident										
CDC Public Health Capability Addressed	Issue(s)/Area(s) of Improvement	Corrective Action	Timeframe	Date Completed						
	Describe the issue or refer to an item number in the	Corrective action or planned activity	When do you expect to complete this activity?	To be filled in when completed						
Capability Name	after action report	Corrective action or planned activity	When do you expect to complete this activity?	To be filled in when completed						
	Describe the issue or refer to an item number in the after action report	Corrective action or planned activity	When do you expect to complete this activity?	To be filled in when completed						
		Corrective action or planned activity	To be filled in when completed	To be filled in when completed						
	Describe the issue or refer to an item number in the after action report	Corrective action or planned activity	When do you expect to complete this activity?	To be filled in when completed						
Capability Name		Corrective action or planned activity	When do you expect to complete this activity?	To be filled in when completed						
	Describe the issue or refer to an item number in the	Corrective action or planned activity	When do you expect to complete this activity?	To be filled in when completed						
	after action report	Corrective action or planned activity	To be filled in when completed	To be filled in when completed						
	Describe the issue or refer to an item number in the	Corrective action or planned activity	When do you expect to complete this activity?	To be filled in when completed						
Capability Name	after action report	Corrective action or planned activity	When do you expect to complete this activity?	To be filled in when completed						
, , ,	Describe the issue or refer to an item number in the after action report	Corrective action or planned activity	When do you expect to complete this activity?	To be filled in when completed						
		Corrective action or planned activity	To be filled in when completed	To be filled in when completed						